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FM AMEMBASSY JAKARTA  
TO RUEHC/SECSTATE WASHDC IMMEDIATE 5658  
INFO RUEHZS/ASSOCIATION OF SOUTHEAST ASIAN NATIONS PRIORITY  
RUEHBY/AMEMBASSY CANBERRA PRIORITY 9591  
RUEHWL/AMEMBASSY WELLINGTON PRIORITY 0886  
RUCNFB/DIR FBI WASHDC PRIORITY  
RHEHNSC/NSC WASHDC PRIORITY  
RUEKJCS/SECDEF WASHDC PRIORITY  
RHHMUNA/USCINCPAC HONOLULU HI PRIORITY

C O N F I D E N T I A L SECTION 01 OF 03 JAKARTA 007393

SIPDIS

SIPDIS

DEPT FOR DS/ICI/REJ, DS/IP/EAP, DS/DSS/ITA,DS/CC,  
DS/IIP/SC, EAP/MTS, S/CT  
DOJ FOR CTS THORNTON, AAG SWARTZ  
FBI FOR ETTIU/SSA ROTH

E.O. 12958: DECL: 06/12/2016

TAGS: [PTER](#) [ASEC](#) [MOPS](#) [PREL](#) [PINS](#) [ID](#)

SUBJECT: APPROVAL TO ESTABLISH AN INDONESIA REWARDS PROGRAM

REF: A. A. JAKARTA 16218 JOINT PROPOSAL FOR PROMOTING  
SEA CT  
[1](#)B. B. JAKARTA 16556 ESTABLISHING AN RFH PROGRAM IN  
INDONESIA  
[1](#)C. C. STATE 38934 ESTABLISHING AN RFJ PROGRAM IN  
INDONESIA  
[1](#)D. D. DTG 6/8/2006 19:52 MLE JAKARTA TRP REQUEST TO  
USSOCOM

Classified By: Political Officer David Willis for reasons 1.4 (b) and (d).

[1](#)1. (U) Action Request: See paragraphs 3 and 14.

[1](#)2. (C) Summary. Embassy Jakarta approves moving forward with the establishment of a discreet Rewards for Justice (RFJ) program in Indonesia and requests the assistance of DS/RFJ, SOCOM, and SOCPAC. Indonesian National Police (INP) investigators confirmed full INP support for the initiative on June 6 in meetings with Embassy officers and visiting DS/RFJ officials. The initiative will provide behind-the-scenes support for INP rewards mechanisms, using DS/RFJ-funded reward offerings and SOCOM-funded advertising. End Summary.

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POST AND GOI APPROVE DISCREET REWARDS PROGRAM  
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[1](#)3. (C) Embassy Jakarta and the Indonesian National Police (INP) have agreed to establish an RFJ program in Indonesia that discreetly supports the INP rewards program with increased reward offerings and advertising support. Post requests DS/RFJ, SOCOM, and SOCPAC support to implement an RFJ program in Indonesia, described below and in Reftels, working closely with Embassy Jakarta Country Team. Please notify Post of any additional procedural requirements or requests for clarification on proposed program elements.

[1](#)4. (C) At a June 6 meeting on the sidelines of the ASEAN SOM in Bali, INP Deputy CID Chief General Gories Mere and other senior investigators conveyed to Emboffs INP Chief General Sutanto's approval to cooperate on a rewards program. Embassy Jakarta agreed, at a June 8 meeting, to press forward with implementing a rewards program. DS/RFJ program administrator Peter Shiller and DS/IIP/SC military advisor Col Mike Player arrived in Jakarta on June 2 and attended both meetings, responding to questions and reaching agreement

on RFJ program mechanics with both the Embassy and the INP.

15. (C) Post acknowledges DS/RFJ agreement (Ref C) that engagement with the GOI on this program should remain out of the public eye and conducted discreetly. Recent statements by GOI officials warning against excessive U.S. involvement in CT policy reaffirmed longstanding sensitivity to certain types of foreign involvement. As we do not see this as a covert program, Post has discussed PA strategies to handle the possible public knowledge of U.S. support for this effort.

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LOOKING UNDER THE HOOD  
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FINANCIAL SUPPORT  
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16. (C) Post concurs with the DS/RFJ proposed division of labor (Ref C) in which DS/RFJ supplies reward offerings and SOCPAC provides advertising support through SOCOM's Transregional Psyop (TRP) program funding. SOCPAC support includes the TDY of one psyop planner to Jakarta -- expected to arrive in Jakarta in late June (Ref D) -- to administer program components in close coordination with Embassy Jakarta's Country Team and DS/RFJ. The TDY psyop planner, or another designated USG person, will manage funds at Post related to the advertising program. Post will coordinate with DS/RFJ for management and distribution of rewards monies. GOI officials will not have access to program monies.

INP REWARDS INFRASTRUCTURE

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17. (C) The INP's rewards program will serve as the foundation for the RFJ program in Indonesia and provide an opportunity for us to develop the capacity in the INP to manage its own long term program. Based on our initial discussions with Mere, the current INP rewards program lacks a successful track record and appears loosely maintained by a few interested individual INP officers. As a first step, Embassy officers and TDY SOCPAC psyop planner will work with INP officials to identify existing rewards mechanisms in detail and determine what formal procedures need developing. We will identify those on the INP 'wanted list,' and meet INP investigators in coming weeks to identify other candidates for the INP and the RFJ lists.

18. (C) After our initial approach to the INP regarding the program, Mere tapped seasoned journalist Karni Ilyas as the INP's rep on rewards advertising, and introduced Embassy officers to him in May. Karni has the trust of the INP's tight circle of top cops, who provide him direct access and first dibs on investigation coverage. In early June, Karni became a member of the newly minted Police Commission. Post knows of Karni's reputation and expects him to act as an effective interlocutor.

19. (C) In addition to the standard array of INP's top CT investigators, Mere identified head of INP Public Affairs General Paulos Purwoko as another important interlocutor for us on the rewards program. Purwoko, one of the few Christian senior INP officials, is well-spoken and respected. Sutanto tapped him in December to head the Poso Taskforce, but should return to Jakarta by July. He previously headed the Jakarta Centre for Law Enforcement Cooperation (JCLEC) in Semarang.

ADVERTISING SUPPORT PROCESS AND PARAMETERS  
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110. (C) The TDY SOCPAC psyop planner will work in tandem with the INP's designated rewards representative to forge an appropriate advertising campaign. Post strongly recommends

TDY psyop planner and INP rewards rep identify and use an experienced PR or advertising firm in Indonesia to develop locally effective advertising based on their agreed upon strategy. Post recommends the firm not know of U.S. support for the INP program and that the INP rep, or other approved INP personnel, serve as the sole point of contact. TDY psyop planner and the Embassy's PA section will become intimately involved in guiding the cost, direction, and quality of the firm's work through the INP.

¶11. (C) The Ambassador, or designated Country Team member, will provide final review of advertising prior to dissemination. Post acknowledges that advertisements likely will reach beyond standard "wanted" poster formats to include themes and messages designed to attract the public to the rewards program. Post does not support advertising that suggests support for specific organizations, or that strays from the express purpose of supporting the rewards program.

#### TYPES AND AMOUNTS OF REWARDS

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¶12. (C) Post and DS/RFJ agree that the DS/RFJ rewards committee will consider the local cultural and economic environment before awarding qualified recipients. INP officials appeared particularly impressed with the possibility of awarding rewards-in-kind, such as a plot of farmland, a house, a vehicle, etc. Post agrees on the importance of having this sort of flexibility in the reward offerings. If appropriately advertised, rewards involving infrastructure development, such as a bridge or school, could generate interest in the program among officials in key rural areas.

¶13. (C) In our June 6 meetings with senior INP investigators, DS/RFJ discussed the possibility of applying rewards retroactively in cases of interest to the United States, such as the 2002 and 2005 Bali bombings and the 2003 Marriott Hotel bombing. The INP responded positively and said they would discuss possible candidates with us in coming weeks.

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Post sees this as an excellent way to launch the rewards program and build the program's credibility.

¶14. (C) INP officials repeatedly emphasized the need for a rewards program for which the police would be eligible to make up for meager salaries of most investigators. We explained to the INP that individual government security personnel cannot receive RFJ reward offerings. Post recognizes that INP salaries are low, even by Indonesian standards, and remains sympathetic to this plea. Post requests DS/RFJ research the possibility that, for example, a police investigative team responsible for tracking down a key terrorist, could qualify for a reward-in-kind, such as needed equipment. INP officials told us that this type of gesture could help attract investigators to CT work.

PASCOE